

Pg range	Agency Office	Document	Description	Date	Key Information Included
Prod 1 (7)	OBP	Border Patrol Handbook: Form I-274 (Request for a Return to Mexico)	Instructions for using Form I-274	4/1/1985	Form to be executed on every deportable noncitizen apprehended immediately upon establishing alienage & deportability. Will satisfy all required administrative warnings to noncitizen. "Officers should make every effort to insure that aliens understand their rights and options, but should not attempt to influence the aliens' choice between a deportation hearing and voluntary departure."
Prod 1 (8-13)	OBP	"Procedures for Granting of Voluntary Departure and Issuance of Form I-862, Notice to Appear", Legacy INS	memo from Acting Executive Associate Commissioner to Regional Directors from Office of Programs, Service Center Directors, District Directors, Officers in Charge	9/11/1997	VD to be granted only to applicants who actually request it, agree to its terms and conditions, and submit with application/petition for benefit. Issuance of NTAs in certain cases where benefits are denied and applicant ineligible for VD.
Prod 1 (14-19)	OFO	Processing a Voluntary Return 1.3.2 Instructor Guide	instructions for training on how to process a Voluntary Return	9/7/2013	
Prod 1 (20-28)	OFO	Processing a Voluntary Return through Port of Entry 5.4.2 – Instructor Guide	Instructions for training on how to grant a VR to Mexico	Sep-07	Describes and instructs personnel in the function and use of, and sets forth step-by-step technical instructions for entering data into, a CBP law enforcement database.

Prod 1 (29-30)	OFO	Guidance on Voluntary Returns Involving Contract Employees	Memo from Chief Patrol Agent, El Paso Sector, to Patrol Agents in Charge and Unit Supervisors, El Paso Sector forwarding memo from David Aguilar, Chief, U.S. Border Patrol	6/24/2008	Clarifies that contract employees are not authorized to permit VD.
Prod 1 (31-37)	OFO	Excel spreadsheet indicating number of VRs by country	covers period from 1/1/09 through 4/30/2011	7-Sep	
Prod 1 (38-91)	OIA	Excel spreadsheet itemizing 821 complaints against CBP personnel	complaints dated 1/22/09-1/5/12		
Prod 2 (1-24)	OIA	Excel spreadsheet itemizing 821 complaints against CBP personnel (in more readable format than in Prod. 1, 38-91)	complaints dated 1/22/09-1/5/12		
Prod 2 (25 - 38)	OFO	CBP Directive "The Exercise of Discretionary Authority"	Explains CBP policy on using discretion in cases involving technical inadmissibility or minor violations. Sets forth definitions and processes. Includes checklist for discretionary authority.	9/3/2008	

Prod 3 (6-14)	OFO	Memorandum on Alien Transfer Exit Program (ATEP) and attached power point on ATEP	Memo from Assistant Commissioner, OFO informing the directors of field operations at San Diego, Tucson, El Paso and Laredo offices indicating that ATEP is expanding and should be implemented.	11/10/2011	ATEP is the first step in the Consequence Delivery System designed to deter repeat illegal entries by allowing subject to either withdraw the application for admission or be expeditiously removed and transported to another geographical region to depart U.S. Should only be used for male Mexicans of a certain age without family members or significant health problems.
Prod 3 (15-18)	OBP	El Paso Sector Consequence Delivery System, Analysis of Alternatives Re-evaluation and Distribution	memo from Chief of BP to Chief Patrol Agent El Paso Sector and new CDS Guide and Evaluation Process	1/26/2012	
Prod 3 (19-22)	OBP	San Diego Sector Consequence Delivery System, Analysis of Alternatives Re-evaluation and Distribution	memo from Chief of BP to Chief Patrol Agent San Diego Sector and new CDS Guide and Evaluation Process	12/29/2011	
Prod 3 (23-35)	OBP	Rio Grande Valley Sector Consequence Delivery System, Analysis of Alternatives Re-evaluation and Distribution	memo from Chief of BP to Chief Patrol Agent Rio Grande Valley Sector and new CDS Guide	12/14/2011	

Prod 3 (26-29)	OBP	Tucson Sector Consequence Delivery System, Analysis of Alternatives Re-evaluation and Distribution	memo from Chief of BP to Chief Patrol Agent Tucson Sector and new CDS Guide and Evaluation Process	9/30/2011	
Prod 3 (30-32)	OBP	Consequence Delivery System Implementation	memo from Chief of BP to Chief Patrol Agent Laredo Sector regarding CDS implementation and CDS Guide and evaluation process	8/31/2011	
Prod 3 (33-35)	OBP	Consequence Delivery System Implementation	memo from Chief of BP to Chief Patrol Agent Marfa Sector regarding CDS implementation and CDS Guide and evaluation process	7/29/2011	
Prod 3 (36-38)	OBP	Consequence Delivery System Implementation	memo from Chief of BP to Chief Patrol Agent Yuma Sector regarding CDS implementation and CDS Guide and evaluation process	7/8/2011	
Prod 3 (39-41)	OBP	Consequence Delivery System Implementation	memo from Chief of BP to Chief Patrol Agent El Centro Sector regarding CDS implementation and CDS Guide and evaluation process	7/8/2011	

Prod 3 (42-44)	OBP	Consequence Delivery System Implementation	memo from Chief of BP to Chief Patrol Agent Del Rio Sector regarding CDS implementation and CDS Guide and evaluation process	6/6/2011	
Prod 3 (45-47)	OBP	Consequence Delivery System Implementation	memo from Chief of BP to Chief Patrol Agent El Paso Sector regarding CDS implementation and CDS Guide and evaluation process	5/10/2011	
Prod 3 (48-50)	OBP	Consequence Delivery System Implementation	memo from Chief of BP to Chief Patrol Agent San Diego Sector regarding CDS implementation and CDS Guide and evaluation process	3/30/2011	
Prod 3 (51-53)	OBP	Consequence Delivery System Implementation	memo from Chief of BP to Chief Patrol Agent Rio Grande Valley Sector regarding CDS implementation and CDS Guide and evaluation process	3/1/2011	
Prod 3 (54-56)	OBP	Consequence Delivery System Implementation	memo from Chief of BP to Chief Patrol Agent Tucson Valley Sector regarding CDS implementation and CDS Guide and evaluation process	1/1/2011	

Prod 3 (57 - 63)	OFO	Exercise of Discretion – Additional Guidance	memo from Assistant Commissioner, OFO, to the Directors of Field Operations and Preclearance Operations, reminding agents of authoirty to exercise discretion and what factors should be considered	7/20/2004	
Prod 3 (64) - blank					
Prod 3 (65 - 108)		Excel spreadsheet itemizing 821 complaints against CBP personnel (same document as Production 2, 1-24 but provides additional fields of information)	complaints dated 1/22/09 - 1/5/12 with summary of allegations, position of subject, charge description, decision date and action taken		
Prod 3 (109 - 114)		Immigration Law Glossary; Instructor Guide on Removal/Deportabilities	Definitions of voluntary departure and voluntary return; guide for course intstructors on VD and VR	Jul-11	
Prod 3 (115-118)		chapter 21.8 of Border Patrol Handbook - Interview Techniques	instructions on interview techniques		

Prod 3 (119-120)	OFO	"Zero Tolerance Policy; Exercise of Discretion"	memo from Assistant Commissioner of OFO to Directors of Field Operations and Preclearance Operations reminding that discretion can still be exercised on a case by case basis within confines of Zero Tolerance Policy	4/30/2004	
Prod 4 Part 1 (1-44)		Excel spreadsheet itemizing 821 complaints against CBP personnel (same document as Production 3, 65-108, but includes sector office info)	complaints dated 1/22/09-1/5/12		
Prod 4 Part 2 (1-4)	OBP	memorandum from BP Chief to Chief Patrol Agent, El Centro Sector re: CDS AoA Re-evaluation and Distribution	new guide and evaluation process based on reevaluation of CDS Analysis of Alternatives method for use in FY 2012	4/23/2012	
Prod 4 Part 2 5-8	OBP	memorandum from BP Chief to Chief Patrol Agent, El Paso Sector re: CDS AoA Re-evaluation and Distribution	new guide and evaluation process based on reevaluation of CDS Analysis of Alternatives method for use in FY 2012	1/26/2012	
Prod 4 Part 2 (9 - 15)	OBP	Tucson Analysis of Alternatives Summary	Analysis of use of CDS in the Tucson Sector in September 2011		

Prod 4 Part 2 (16-19)	OBP	memorandum from BP Chief to Chief Patrol Agent, Laredo Sector re: CDS AoA Re-evaluation and Distribution	new guide and evaluation process based on reevaluation of CDS Analysis of Alternatives method for use in FY 2012	5/29/2012	
Prod 4 Part 2 (20 - 23)	OBP	memorandum from BP Chief to Chief Patrol Agent, Del Rio Sector re: CDS AoA Re-evaluation and Distribution	new guide and evaluation process based on reevaluation of CDS Analysis of Alternatives method for use in FY 2012	4/2/2012	
Prod 4 Part 2 (24-31)	OBP	Yuma Analysis of Alternatives Summary	Analysis of use of CDS in the Yuma Sector in March 2012		
Prod 4 Part 2 (32-35)	OBP	memorandum from BP Chief to Chief Patrol Agent, Big Bend Sector re: CDS AoA Re-evaluation and Distribution	new guide and evaluation process based on reevaluation of CDS Analysis of Alternatives method for use in FY 2012	7/12/2012	
Prod 4 Part 2 (36)	OBP	EPT AoA Analysis	Analysis of AoA in EPT Sector in January 2012		
Prod 4 Part 2 (37-44)	OBP	SDC AoA Analysis	Analysis of AoA in SDC Sector in November 2011; RGV Sector in October 2011		
Prod 4 Part 2 (45 - 48)	OBP	memorandum from BP Chief to Chief Patrol Agent, San Diego Sector re: CDS AoA Re-evaluation and Distribution	new guide and evaluation process based on reevaluation of CDS Analysis of Alternatives method for use in FY 2012	12/29/2011	
Prod 4 Part 2 (49-56)	OBP	ELC AoA Analysis	Analysis of AoA in ELC Sector in March 2012		

Prod 4 Part 2 (57 - 65)	OBP	RGV AoA Analysis	Analysis of AoA in RGV Sector in October 2011		
Prod 4 Part 2 (66-68)	OBP	memorandum from BP Chief to Chief Patrol Agent, Rio Grande Valley Sector re: CDS AoA Re-evaluation and Distribution	new guide based on reevaluation of CDS Analysis of Alternatives method	12/14/2011	
Prod 4 Part 2 (69-76)	OBP	DRT AoA Analysis	Analysis of AoA in DRT Sector in February 2012		
Prod 4 Part 2 (77- 84)	OBP	LRT AoA Analysis	Analysis of AoA in LRT Sector in April 2012		
Prod 4 Part 2 (85 - 88)	OBP	memorandum from BP Chief to Chief Patrol Agent, Tucson Valley Sector re: CDS AoA Re-evaluation and Distribution	new guide and evaluation process based on reevaluation of CDS Analysis of Alternatives method	9/30/2011	
Prod 4 Part 2 (89-96)	OBP	BBT AoA Analysis	Analysis of AoA in BBT Sector in June 2012		
Prod 4 Part 3 (1-2)	OPA	Press releases	press releases from 11/2/09 and 7/15/09 that mention voluntary return		
Prod 4 Part 3 (3-5)	OPA	Public Affairs Guidance on Mexican Interior Repatriation Program (MIPR)	guidance for explaining MIPR, practice of repatriating individuals from the Arizona Sonora desert to the interior of Mexico	1/29/2010	
Prod 4 Part 3 (6-7)	OPA	Talking Points on Modified Repatriation Program	means of voluntary return to avoid repatriation through the Juarez Corridor due to violence	3/21/2008	

Prod 4 Part 3 (8-14)	OPA	Press report on "End to 'Catch and Release' Streamlines Immigration Enforcement on Southern Border"	Discusses launch of Operation Streamline, which significantly reduced Mexican VRs		
Prod 4 Part 3 (15-25)	OPA	Public Affairs Guidance re: Unaccompanied Alien Minors	instructions on explaining CBP's role in enforcing the Trafficking Victims Protection Reauthorization Act	8/13/2010	
Prod 4 Part 3 (26-29)	OPA	Public Affairs Guidance re: Operation Streamline	instructions on explaining Operation Streamline		Indicates that any undocumented immigrant amenable to prosecution, who is apprehended in the designated target enforcement zones, would not be granted VR to Mexico, but rather processed for administrative removal and, if s/he meets the criteria, for criminal prosecution.
Prod 4 Part 3 (30-37)	OPA	Relevant excerpts from OPA FY2010 "wrap"	log of media appearances and articles during 2010, with talking points		
Prod 5 (1-8)	OBP	Standard Operating Procedures (SoP) for the Use of ENFORCE and IDENT	Outline of the steps involved in processing a person for voluntary return, including the officer who is to carry out each step.	7/31/2001	Very heavily redacted.
Prod 5 (9-16)	OBP	Voluntary Departure	Outlines legal authority for voluntary departure, who is authorized to grant it, when it may be granted and under what conditions.		

Prod 5 (17-22)	OFO	Preparation of Form I-213, Record of Deportable/ Inadmissible Alien	Instructions for completing Form I-213	Jan-06	
Prod 5 (23 - 26)	OFO	Processing of Aliens in the United States Illegally and Encountered at a Port of Entry	Memorandum from the Assistant Commissioner, Office of Field Operations, CBP to the Directors, Field Operations and the Acting Director, Preclearance.	7/24/06	Clarifies procedures, authority and responsibility with respect to noncitizens who are discovered by CBP officer to be unlawfully present in the U.S.
Prod 5 (27-29)	OFO	Processing of Aliens in the United States Illegally and Encountered at a Port of Entry -- Additional Guidance	Memorandum with follow-up guidance to the above, incl. delegations of authority that will facilitate implementation of the original guidance	11/16/2007	Where feasible, VR cases should be documented (b)(7)(E) consistent with existing procedures."
Prod 5 (30-36)	OTD	Process an Unaccompanied Juvenile for Voluntary Return 1.3.3 - Instructor Guide	Training materials to instruct on processing an unaccompanied female for voluntary return	Sep-07	If juvenile is under 14 or unable to understand Form I-770, form must be read & explained in a language the juvenile understands. Juvenile must in fact communicate with parent, friend, adult, or legal service provider before being offered voluntary departure.
Prod 5 (37-41)	OTD	Processing an Unaccompanied Female for Voluntary Return 1.3.4 - Instructor Guide	Training materials to instruct on processing an unaccompanied female for voluntary return	Sep-07	Instructions indicate that females should be given as much privacy as possible and that needless conversation should be avoided.
Prod 5 (42-46)	OPA	Frontline article, "Program Streamlining Immigration Enforcement"	Article on Operation Streamline	Fall 2010	

Prod 6 (1-3)	OBP	Mexico Priorities: Voluntary Return of Unaccompanied Children (UAC) to Mexico		start date of 6/28/2010	Timeline for implementation of San Diego procedures by all southern border sectors
Prod 6 (4-5)		CBP Meeting with USCCB, WRC, UNHCR	minutes from meeting to discuss CBP's interactions with Unaccompanied Alien Children	11/19/2010	
Prod 6 (6 - 8)	OPA	"Curbing Voluntary Return"	article on CBPToday website, originally published in Arizona Daily Star	1/25/2009	Describes Tucson Sector's push to eliminate the use of voluntary return, replacing it with prosecution and removal initiatives
Prod 6 (9-12)	OPA	"Border Patrol Chief Fisher Testifies on Border Security"	Testimony of Michael Fisher, Chief of US Border Patrol, before the House Committee on Homeland Security, Subcommittee on Border and Maritime Security	2/15/2011	Describes efforts to increase border security through fencing, increased personnel, screening of southbound traffic, Operation Streamline, ATEP, MIRP, and Operation Against Smugglers Initiative on Safety and Security (OASISS).
Prod 6 (13-15)	OPA	"DHS Announces Long-Term Border and Immigration Strategy"	CBP press release announcing the Secure Border Initiative (SBI)	11/2/2005	Key elements include: more personnel, expanded detention & removal capabilities, upgrading of technology, increased infrastructure, increased interior enforcement.
Prod 6 (16-19)	OPA	"Initiative pledges to support CBP at and inside borders"	article in CBPToday about Secure Border Initiative	Mar-06	
Prod 7 (1-4)	OFO	"Compliance Examinations (COMPEX) Revised Definitions"	Memo from ED, Planning, Program Analysis & Eval re: revised COMPEX defs for certain violations	cover memo undated, attached muster dated 11/5/10	Purpose of COMPEX is to measure effectiveness of traveler processing procedures. New defs effective as of 10/1/10. Category 1 (Major) is highly redacted. Category 2 (Minor) appears to be a catch-all for all violations of law that do not meet Category 1 criteria.

Prod 7 (5-6)		CBP directive "Personal Property Disposition Procedures"		undated	Establishes internal procedures re: handling of personal effects taken during CBP law enforcement action. N/A to individuals held for short periods pending release or return (e.g. VR, expedited removal).
Prod 7 (7-23)		"Enforcement Options: Refresher Course on Basic Enforcement Authority"		undated	VR (a.k.a. Voluntary Departure) is an act of discretion that can be applied to non-arriving aliens in circumstances analogous to those where withdrawal of application for admission is allowed. VD may be denied if govt has interest in crim prosecution or elects formal removal proceedings to bar later readmission.
Prod 7 (24-25)		E-mail from Roma, TX re: "More PCS Procedures"		8/1/2012	Distinguishes between VR and Expedited Removal requirements.
Prod 7 (26)		E-mail from Roma, TX re: "A-files"		7/23/2012	A-file usually not required for VR, except when alien will be prosecuted & deported after crim proceedings.
Prod 8 (1-5)	OTD	"Lesson 3: Removal/Deportabilities: Day 24 - Instructor Guide"	Instructor's guide from the Border Patrol Academy that concerns expedited removal (ER)	Nov-12	Describes guidelines CBP agents are to use for ER and when to use ER; the steps a Border Patrol agent must take to determine when ER is appropriate has been redacted

Prod 8 (6-17)	OTD	"Lesson 3: Removal/Deportabilities: Day 23 - Instructor Guide"	Instructor's guide from the Border Patrol Academy that concerns immigration status and immigration violations	Nov-12	Describes guidelines CBP agents are to use in the application of VR (voluntary departure) before and in lieu of removal proceedings (includes who may grant VR/VD, when the privilege may not be granted, cost of removal, ineligibility for relief, when VR/VD may be granted, period of time to depart, and restrictions to VR/VD)
Prod 8 (18-19)	OTD	"Lesson 3: Removal/Deportabilities: Day 15 - Instructor Guide"	Instructor's guide from the Border Patrol Academy that concerns inadmissibility codes	Nov-12	Describes the charge of inadmissibility for any alien present in the U.S. without being admitted or paroled; those charges will be granted VR or placed in removal proceedings. Also lists exceptions to the charge.
Prod 8 (20)	OTD	"Immigration Law: Appendix A: Glossary"	Part of an instructor's guide from the Border Patrol Academy that concerns enforcement of immigration laws	Jul-11	Definitions of the terms: removal, sentence, voluntary departure (VD), and voluntary return (VR).
Prod 8 (21-25)	OTD	"e3 Processing: Day 5 - Instructor Guide"	Instructor's guide from the Border Patrol Academy that concerns the processing of apprehensions with the e3 Processing system	May-10	Describes the guidelines Border Patrol agents are to use in the treatment of Unaccompanied Alien Children (UAC) including special rules for children from contiguous countries.

Prod 8 (26-42)	OTD	"Introduction to e3 Processing; Day 1"	Instructor's guide from the Border Patrol Academy that concerns the processing of apprehensions with the e2 Processing system	May-10	e3 Processing is computer application used to process undocumented aliens, alien smuggling cases, and other apprehensions and seizures made by CBP. e3 captures the data needed to complete the Form I-826, Notice of Rights and Request for Disposition. Describes what to enter into processing system, particularly for Quick VR (vs. Full VR).
Prod 9 (1)		"Universal Border Enforcement Options"	Part of paper providing analysis of the current border operational environment, a description of the process, and procedures related to U.S. CBP encounters with illegal aliens and options for future enforcement efforts	undated	Describes the impact, pros, and cons Border Patrol agents encounter in the course of action for Voluntary Departure and Verification of Departure, I-210. IMPACT: Threat - medium; Enforcement/Operational - medium; and Policy Implication - medium. PROS: threat vulnerability; biographic and biometrics checks and alien experience. CONS: alien experience; high priority aliens; lesser consequence and resources.
Prod 9 (2)		"DRAFT Arizona Operations Plan"	Arizona Operations Plan is a campaign strategy that concentrates resources in "focus areas" to incrementally gain operational control of the Arizona/Sonora border in an all threats environment		Alien Transfer Exit Program (ATEP) is remote VR program that targets illegal aliens who are arrested in designated priority areas within the Tucson Sector. Daily transport aliens to be VR'd through the Ports of Entry at San Ysidro and or Calexico, CA.

Prod 9 (3-10)	OBP	"Consequence Management" (draft document)	List of all current consequence programs in use by CBP to deter attempts to repeatedly illegally enter the U.S. and costs provided by each CBP component.	10/15/2010	ATEP, a consequence program of OBP, is identified as one of the most cost effective and impactful consequence programs. Also discusses the recidivism for the OFO's consequence programs, which include Outbound Voluntary Returns (VRs). From Oct. 2009 through Sept. 2010 in the Tucson Field Office, there were reports of over 3,500 individuals subjected to inbound expedited removals (ER) and 4,700 individuals allowed to voluntary return (VR).
Prod 10 (1-2)	OFO	"Arizona Operations Plan Enforcement Activity"	Identification and analysis of enforcement activity in support of the Arizona Operations Plan (AOP)	Data utilized weekly from 9/5/09 through 10/4/09 (first four weeks of AOP)	AOP had significant volumes of VRs during the first four weeks. AOP had 532 VRs in 4 weeks (423 within the first 2 weeks) whereas previous to that, the entire Tucson field office only had 66. After the initial surge, however, there was a steady decline. Total inadmissible cases within the AOP focus area as well as VR, withdrawal, and withdrawal in lieu of ER cases have declined steadily since beginning of operation.

Prod 10 (3-5)		"Geographic Expansion of Border Card Crossers (BCC) in New Mexico (NM), 29 January 2012 - Office of Policy and Planning (OPP)"	Part of a paper providing analysis of the Border Crossing Card (BCC) geographic limit in New Mexico and discussion of two alternative options to extend economic benefit to New Mexico's border communities	1/29/2012	Border Crossing Card (BCC) allows Mexican citizens who reside near the "border area" admission into the U.S. and ability to travel within a limited zone. In December 1999, the border crossing zone in AZ was extended from 25 miles to 75 miles, recognizing that zone of only 25 miles was not stimulating the economy as previously hoped. Extending the limitation to 75 miles expanded commercial activity. Paper discusses the possible implementation of this extension in NM. In FY2011, a total of 179 BCC holders were apprehended at Border Patrol checkpoints for violating terms of admission .According to paper, BCC entrant overstays may be placed in formal removal proceedings, but could also be afforded voluntary departure (VD) in lieu of proceedings by either ICE or CBP, and if so, "would be useful to have a form of consequence with it."
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Prod 10 (6-8)		"U.S. Customs and Border Protection Civil Immigration Enforcement Priorities"	Memo from Alan Bersin, Commissioner, U.S. CBP, outlining the civil immigration enforcement priorities of CBP as they relate to the priorities outline in the Quadrennial Homeland Security Review (QHSR) report to Congress	undated	The priorities outlined in the QHSR include: (1) Preventing Terrorism and Enhancing security; (2) Securing and Managing Our Borders; and (3) Enforcing and Administering Our Immigration Laws. Memo states that CBP's highest priority continues to be aliens who pose national security or public safety threats, and release of an alien on his/her own recognizance following the issuance of an NTA should only be used for those individuals believed to pose a low risk and do not present a threat to public safety or national security. Discretion should be exercised where appropriate and permitted by law.
Prod 10 (9-10)		"Operational Messaging Background"	Document describing messaging for the Border Safety Initiative (BSI) and Consequence Deliver System (CDS)	undated	Central message for CDS is to communicate penalties for crossing illegally through Arizona, including criminal prosecution, jail time, repatriation, etc.--all of which include formal removal (NOT Voluntary Return).
Prod 10 (11-12)		"COS Meeting, Significant Activity, 07/08/09"	COS Meeting document outlining significant issues, significant enforcement issues, as well as press coverage	7/8/2009	Under Press coverage, noted that Washington Post will run story about illegal aliens voluntarily leaving the U.S.
Prod 10 (13-15)		"Exercise of Discretion vs. Prosecutorial Discretion"	Document outlining differences between exercise of discretion vs. prosecutorial discretion	undated	Prosecutorial discretion (vs. exercise of discretion) is permitted for an enforcement decision of VR (used when CBP Officers encounter outbound illegal aliens).

Prod 11 (1-4)		"Weekly Action Report"	DHS (CBP) Report containing press coverage of the CBP	3/15/2010	Lists press coverage of CBP throughout U.S., including: seizures and apprehensions made, stories on border processes and document requirements, implementation and need for programs, etc.
Prod 11(5-6)		"Relevant Testimony from Border Enforcement Meeting"	Portion of Transcript of House Appropriations Subcommittee on Homeland Security Hearing on the Proposed Fiscal 2013 Appropriations for the U.S. Customs and Border Protection	2/29/2012	Per the transcript, Chief Michael Fisher, Office of Border Patrol, stated that Director Morton issued a prosecutorial discretion memo, so he issued some further guidance to the field leadership re what that meant specifically for BP Operations: He said that BP agents generally use biometrics to gather biographical information so to ascertain an alien individual's threat level and final disposition available to them. He says that generally, in cases under protection of law and due process, individuals have ability to either determine whether they want to VR or see immigration judge.
Prod 11 (7-11)	OFO	"Customs and Border Protection, Field Operations, Program Analysis and Measures, February 26, 2010, National Summary Monthly Report"	Summary of National Monthly Report - A Year to Month Comparison of Fiscal Year 2009 to Fiscal Year 2010, and a January 2009 to January 2010 Comparison	2/26/2010	Heavy redaction, except for section on Inadmissibles: From Oct. 2009 to Jan 2010, inadmissible aliens increased by 7% when compared with same period a year earlier. Increase is primarily due to the increases in withdrawals, VRs, and NTAs.

Prod 12 (1-39)	OBP	Email Records of Weekly Reports from the U.S. Customs and Border Protection Office of Border Patrol Rio Grande Valley Sector	Initial batch of emails and attachments containing narratives about aliens encountered by CBP and granted VR		
Prod 13 (1-23)		Email Records of Snapshots, Weekly Reports, etc.	Part of second batch of emails and attachments sent, generally containing short narratives about aliens encountered by CBP and granted VR		
Prod 13 (24-25)		Email, Subject: "CDS Executive Summary"	Notable email within second batch of emails and attachments sent		Tuscon Sector of U.S. Border Patrol developed guide for field agents "Consequence Delivery System Guide and Evaluation Process," to be used at point of processing to enhance ability and inform the decision of agents to classify aliens and choose best consequence available. OBP recommended aggressive implementation schedule beginning Jan. 2011 in Tuscon Sector.
Prod 13 (26-62)		Email Records of Snapshots, Weekly Reports, etc.	Part of second batch of emails and attachments sent, generally containing short narratives about aliens encountered by CBP and granted VR		

Prod 13 (63-66)		Three (3) Emails, Subjects: "The End," dated 3/12/10 (pg. 63); "NM VRs," dated 3/10/10 (pg. 64); and "Subjects Qualifying for a Voluntary Return," dated 3/9/10 (pg. 65-66)	Notable, successive emails within second batch of emails and attachments, from the Assistant Chief Patrol Agent from the El Paso Sector Border Patrol re changed VR policies	March 9-12, 2010	Emails from Assistant Chief Patrol Agent describing change in qualifications for VRs: March 9 email stated that all VRs except for unaccompanied females, unaccompanied juveniles, and aliens with special needs, were to be secured/detained; March 10 email stated that all VRs/ERs be put on hold; March 12 email stated that ALL VRs should be returned through El Paso.
Prod 13 (67-87)		Email Records of Snapshots, Weekly Reports, etc.	Part of second batch of emails and attachments sent, generally containing short narratives about aliens encountered by CBP and granted VR		
Prod 13 (88-89)		Email, Subject: "Request to VR"	Notable email within second batch of emails and attachments sent	1/16/2009	Special Operations Supervisor made request to Division Chief of Operations to grant VRs to groups that have been in custody for at least 24 hours and any women and children in custody for at least 12 hours. Division Chief replied, allowing only women and children to be VR'd, but stating potential male candidates could only be screened for VR.
Prod 13 (90-124)		Email Records of Snapshots, Weekly Reports, etc.	Part of second batch of emails and attachments sent; generally-- short narratives about aliens encountered by CBP and granted VR		

Prod 14 (1-28)		Email Records	Part of third batch of emails and attachments sent, generally containing short narratives about aliens encountered by CBP and granted VR (many first in need of medical attention or encountered a missing child before returning to their country)		
Prod 14 (29)		Email, Subject: "Consequence Table"	Notable email within third batch of emails and attachments sent containing Consequence Table	1/8/2010	Data from Consequence Table: 209 Local VRs (Weekly). 807 Not VR'd Locally (Weekly). 4,204 Local VRs (FY10 Year to Date). 16,871 Not VR'd Locally (FY10 Year to Date).
Prod 14 (30-31)		Email Records	Part of third batch of emails and attachments sent, generally containing short narratives about aliens encountered by CBP and granted VR (many first in need of medical attention or encountered a missing child before returning to their country)		
Prod 14 (32-34)		Email, Subject: "Chart Showing VRs"	Notable email from Division Chief Operational Support, Tucson Sector, within third batch of emails and attachments sent	10/27/2010	Contains chart depicting VRs granted from October through September (does not specify year, but presumably 2009-2010 based on date of email). Removals for the year also on chart but redacted. Email notes that CBP was able to consistently remove more than they VR'd.

Prod 14 (35-54)		Email Records	Part of third batch of emails and attachments sent, generally containing short narratives about aliens encountered by CBP and granted VR (many first in need of medical attention or encountered a missing child before returning to their country)		
Prod 15 (1-2)		Email, Subject: "OBP POC"	Email re BP POC for AILA re prosecutorial discretion and voluntary returns	12/7/2011	BP POCs noted as Art Guajardo and Aaron Hull
Prod 15 (3)		Email, Subject: "Voluntary Returns"	Email re request by Subcommittee on Border and Maritime Security for number of VRs from FY 2004 to date	9/28/2011	
Prod 15 (4-5)		Email, Subject: "13090 approval" and Attachment, "CBP Memorandum: Juvenile Processing Guidance," dated 6/17/2009	Email trying to confirm redactions on attached CBP Memorandum to all Chief Patrol Agents and All Division Chiefs re "Juvenile Processing Guidance"	8/3/2011	CBP guidelines and requirements for processing, detaining, and caring for juveniles is set forth in <i>Flores v. Reno</i> Settlement Agreement, Homeland Security Act of 2002, Border Patrol Hold Room and Short Term Detention Policy, etc. Adherence to the guidelines and recording of all processes is required.
Prod 15 (6-8)	EID	"U.S. Border Patrol Voluntary Returns January 2009 - April 2011)	Chart containing number of VRs from Canada, China, Dominican Republic, and Mexico each month from January 2009 - April 2011	7/14/2011	Data shows that most VRs come from Mexico (difference from other countries is in the thousands)

Prod 15 (9-14)		Two (2) Emails, Subjects: "FOIA 2011F06775: ACLU," dated 3/2/11 (pg. 9-10); "FOIA 2011 ACLU," dated 3/2/11 (pg. 11-12); and Attachment, FOIA Request Letter from Sarnata Reynolds, dated 2/16/2011	Emails re FOIA request by Amnesty International for copies of any and all manuals, guidelines, instructions, memoranda, rules, etc. reflecting policy or statement of CBP, ICE, DHS, or local agencies re the procedure for accepting Form I-826 by signature or fingerprint and/or discussing the use and parameters of VR at Yuma, Tucson, Del Rio, Laredo or Rio Grande Valley	3/2/2011	
Prod 15 (15-17)		Email, Subject: "FOIA Request: Voluntary Return - Amnesty International" and Attachment, "CBP Memorandum: Retention of I-826, Notice of Rights and Request for Disposition," dated 11/8/2006	Email re FOIA request by Amnesty International and attachment	2/18/2011	Form I-826 is key evidence demonstrating that alien accepted VD; analysis of CBP and OBP procedures indicated significant disparity in long-term retention of I-826s by OBP, so OBP determined it is prudent and in its best interest of agency to temporarily cease the destruction of all signed I-826s. All I-826s must be retained for at least 10 years.

Prod 15 (18-27)		Email, Records re FOIA Request by Amnesty International and Attachments, " CBP Memorandum: Freedom of Information Act Request 2011 - Voluntary Return, Amnesty International, dated 2/11/2011" and FOIA Request Letter from Sarnata Reynolds, dated 1/18/2011	Emails re FOIA request by Amnesty International and attachments	2/17/2011	
Prod 15 (28)		Email, Subject: "Voluntary Returns"	Email re request by Subcommittee on Border and Maritime Security for number of VRs from FY 2004 to date	9/28/2011	
Prod 15 (29-39)		"Consequence Delivery System Current Status and Path Forward"	CBP Powerpoint presentation on Consequence Delivery System, Evaluation Process, Recidivism and Re-Apprehension Rates of each consequence program, and Guide for each Consequence	Mar-12	Tucson Sector Consequence Delivery System Guide on pg. 34: VR can be used at: First Apprehension (BP), if Family Unit,, Second/Third Apprehension (BP), or for Persistent Alien
Prod 15 (40-42)		Email, Subject: "FULL V/R Worksheet" and Attachment, "U.S. Border Patrol FULL V/R WORKSHEET Lordsburg Station"	Email and attachment re Full VR Worksheet used by Lordsburg Station/EI Paso Sector	12/1/2009	Email states that Full VR Worksheet is last resort in documenting why Lordsburg Station could not criminally prosecute or administratively remove a subject

Prod 15 (43-47)		Email Records	Emails re changes in qualifications for VR, particularly for family units		Allows for VR of family units to Mexico as last resort
Prod 15 (48-59)		Email, Subject: "SDC and ELC" and Attachments, Consequence Delivery System Analysis: Alternatives Evaluation Matrix" and "Consequence Delivery System Guide"	Email and attachments re Consequence Delivery System for ELC sector	10/12/2012	"Consequence Delivery System Guide" for ELC sector on pg. 58: VR can be used at: First Apprehension (BP), when Family Unit, Second/Third Apprehension (BP), Persistent Alien, Suspected Smuggler, and Targeted Smuggler
Prod 15 (60-89)		Emails and Attachment, Consequence Delivery System (CDS) Guides for each Southwest Border Sector and OFO Tucson Field Office	CDS Guides representing results of Analysis of Alternatives and indicate what consequences are most effective and efficient for each classification of alien	2/3/2012	Includes CDS guides for when VR is used in sectors of Yuma, Rio Grande Valley, Del Rio, El Paso, San Diego, El Centro, Laredo, Tucson, and Marfa.
Prod 15 (90-92)		Three (3) Emails, Subjects: "AZ Processing Guidelines," dated 3/12/10 (pg. 90); "NM VRs," dated 3/10/10 (pg. 91); "LOB Apprehensions," dated 3/16/10 (pg. 92)	Emails re changes in requirements for when to grant VRs in Arizona and Texas		

Prod 15 (93-100)		Email, Subject: "Article of Interest - Consequence Delivery" and Attachment, Fox News Latino article "U.S. Border Patrol Toughens Up Revolving Door Policy"	Email and attachment of article re Consequence Delivery System; article identifies the Consequence Delivery System as a key part of CBP's national strategy to impose more serious consequences on almost every it catches		Article states that VRs were ranked least expensive and least effective and that now only 10% of those apprehended now get VRs in the Tucson sector, down from about 85% 3 years ago. U.S. Attorney in San Diego, Laura Duffy, said that limited resources, including lack of jail space, force her to make choice that economic migrants with no criminal histories are not targeted and prosecuted. On the other hand, BP in Southern CA does not prosecute first time offenders with misdemeanors punishable by up to 6 months, opting instead to pursue only felonies and smugglers.
Prod 15 (101-134)		Email, Subject: "CDS PP" and Attachment, "Office of Border Patrol: Consequence Delivery System (CDS) Rio Grande Valley Sector, February 2011" Powerpoint Presentation	Email and Powerpoint presentation about CDS and analysis of CDS in the Rio Grande Valley Sector, including the CDS Guide, next steps, challenges and conclusions	2/14/2011	
Prod 15 (135-147)		Email, Subject: " cds definitions" and Attachment, "U.S. Customs and Border Protection, Consequence Delivery System Current Status and Path Forward, March 2012" Powerpoint Presentation	Email and Powerpoint presentation used in briefing Congressman Culberson's staff in March 2012; includes info on CDS, CDS Guide (Tucson Sector), and stats on Recidivism and Re-apprehension	5/4/2011	